

IMPLEMENTATION OF THE 2025 CURRICULUM REFORMS IN KANO STATE SECONDARY SCHOOLS: A POLICY PERSPECTIVE

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Abstract

The implementation of curriculum reforms remains a critical factor in improving educational quality in Nigeria. The 2025 curriculum reforms in Kano State are designed to align secondary education with global standards, enhance learners' competencies, and address socio-economic demands. However, effective implementation depends largely on policy clarity, institutional capacity, and stakeholder engagement. This paper adopts a theoretical and analytical approach, drawing on Implementation Theory and Systems Theory to examine how policy intentions are translated into classroom practice. The study identifies key challenges, including inadequate teacher preparedness, weak policy communication, insufficient resources, and ineffective monitoring mechanisms, which contribute to the persistent gap between policy design and implementation. It argues that successful reform requires alignment between policy objectives and the realities of the school environment. The paper recommends strengthening policy coordination, enhancing continuous professional development for teachers, improving funding and resource provision, promoting stakeholder participation, and establishing robust monitoring and evaluation systems. These measures are essential for ensuring effective implementation and achieving sustainable curriculum reform outcomes in Kano State secondary schools.

Keywords: Educational Policy, Curriculum Reform, Policy Implementation, Secondary Education, Teacher Capacity, Stakeholder Engagement, Kano State, Nigeria.

Introduction

Educational reform remains a central strategy for improving the quality, relevance, and effectiveness of national education systems, particularly in developing countries such as Nigeria. Curriculum reform, as a key component of educational policy, is often introduced to respond to emerging socio-economic demands, technological advancements, and global educational trends (Fullan, 2007; UNESCO, 2015). In Nigeria, successive curriculum reforms have aimed at enhancing students' competencies, promoting functional education, and aligning

schooling with national development goals (Federal Republic of Nigeria, 2014). The introduction of the 2025 curriculum reforms in Kano State represents a significant policy effort to reposition secondary education towards improved learning outcomes and skills acquisition.

The introduction of the 2025 curriculum reforms in Kano State represents a significant policy effort to reposition secondary education towards improved learning outcomes and skills acquisition. These reforms are expected to modernise instructional content, integrate innovative teaching approaches, and address persistent challenges within the education system. However, evidence from previous reforms suggests that the success of educational policies largely depends not on their formulation but on their effective implementation (Honig, 2006; Oloruntegbe & Ikpe, 2011).

Policy implementation in education is often characterised by complexities arising from institutional constraints, resource limitations, and variations in stakeholders' capacity. Scholars have argued that a disconnect frequently exists between policy intentions and classroom realities, resulting in partial or ineffective implementation of reforms (Fullan, 2007; Spillane, Reiser, & Reimer, 2002). In the Nigerian context, challenges such as inadequate teacher preparation, insufficient funding, and weak monitoring mechanisms have consistently hindered the realisation of curriculum reform objectives (Obanya, 2004; Yusuf, 2012).

Despite the growing body of literature on curriculum reform in Nigeria, limited attention has been given to the theoretical analysis of policy-driven implementation processes, particularly in relation to recent reforms such as the 2025 curriculum changes in Kano State. This gap underscores the need for a conceptual examination of how educational policy shapes implementation practices and outcomes in secondary schools.

Therefore, this paper adopts a policy perspective to examine the implementation of the 2025 curriculum reforms in Kano State secondary schools. It argues that effective implementation requires alignment between policy objectives, institutional capacity, and practical realities within schools. By providing a theoretical and analytical discussion, the paper contributes to a deeper understanding of curriculum reform processes and offers insights for improving policy implementation in the Nigerian education system.

Conceptual Clarification

A clear understanding of the key concepts underpinning this paper is essential for establishing a coherent analytical framework. This section explains the major terms used in the study, drawing from relevant scholarly literature.

Educational Policy

Educational policy refers to a set of principles, guidelines, and decisions formulated by government or relevant authorities to guide the development and operation of the education system. It provides direction for curriculum design, teaching practices, and institutional management (Ball, 2012). Educational policy is not only concerned with intentions but also with how such intentions are interpreted and enacted within educational settings (Ozga, 2000).

In this context, educational policy serves as the foundation upon which curriculum reforms are designed and implemented.

Curriculum Reform

Curriculum reform involves deliberate changes made to the content, structure, and delivery of education in order to improve its relevance and effectiveness. It reflects shifts in societal needs, technological advancements, and educational priorities (Ornstein & Hunkins, 2018). Curriculum reforms are often introduced to address perceived gaps in existing educational systems, such as outdated content or ineffective teaching methods. However, the success of such reforms depends largely on how they are implemented at the school level (Fullan, 2007).

Policy Implementation

Policy implementation is the process through which policy decisions are translated into practical actions and outcomes. It involves multiple actors, including policymakers, administrators, and teachers, each of whom plays a critical role in shaping how policies are enacted (Honig, 2006). Implementation is not a linear process; rather, it is influenced by contextual factors such as resources, institutional capacity, and stakeholder engagement (Spillane et al., 2002). Effective implementation requires alignment between policy goals and the realities of the educational environment.

Secondary Education

Secondary education occupies a strategic position in the education system, serving as a transition between basic education and higher education or the workforce. It is designed to equip learners with essential knowledge, skills, and competencies necessary for personal and national development (Federal Republic of Nigeria, 2014). In Nigeria, secondary education plays a crucial role in preparing students for both academic advancement and vocational opportunities.

Literature Review

The issue of curriculum reform and its implementation has attracted considerable attention in educational research, particularly in developing countries where education is closely tied to national development goals. Existing literature consistently indicates that while curriculum reforms are often well-designed at the policy level, their implementation remains problematic due to a range of systemic and institutional challenges.

Scholars such as Fullan (2007) argue that educational change is a complex and multidimensional process that extends beyond policy formulation. According to him, successful curriculum reform requires not only clear policy objectives but also effective strategies for implementation, including teacher capacity development and institutional support. Similarly, Ornstein and Hunkins (2018) emphasise that curriculum reform must be viewed as a continuous process involving planning, execution, and evaluation, rather than a one-time policy initiative.

Research on policy implementation highlights the role of multiple actors in shaping outcomes. Honig (2006) notes that implementation is influenced by the interactions between policymakers, administrators, and practitioners, making it inherently dynamic and context-dependent. In the same vein, Spillane, Reiser, and Reimer (2002) argue that teachers play a central role in interpreting and enacting policy, and their understanding of reform objectives significantly affects implementation outcomes.

Recent studies in Nigerian educational research further reinforce the persistent gap between policy formulation and practical implementation within the education system. For instance, International Journal of Educational Management and Policy Studies publications on education for self-reliance indicate that despite well-articulated curriculum policies aimed at promoting skills acquisition and entrepreneurship, implementation remains constrained by inadequate funding, weak infrastructure, and insufficient qualified personnel. These systemic challenges often result in limited practical application of curriculum objectives, thereby undermining policy effectiveness. The study emphasizes that bridging the gap between policy intentions and classroom realities requires holistic reforms that integrate institutional capacity, resource availability, and stakeholder collaboration (Abubakar & Lawal, 2025). This aligns with the argument of the present study that curriculum reform in Kano State may face similar structural and implementation barriers if systemic issues are not adequately addressed.

The role of teachers as central agents of curriculum implementation has also been strongly emphasized in recent literature. Research on teacher production and training in Nigeria indicates that the quality of education is directly linked to the competence and preparedness of teachers. Challenges such as shortages of qualified teachers, uneven distribution of skilled personnel, and lack of continuous professional development significantly hinder effective curriculum delivery. Without adequate training and support, teachers may struggle to interpret and implement new curriculum reforms effectively, resulting in superficial or inconsistent application in classrooms (Suleiman, Ibrahim, & Garba, 2025). This supports the position of this paper that teacher readiness is a critical determinant of the success or failure of the 2025 curriculum reforms in Kano State secondary schools.

Furthermore, recent studies on educational management and policy implementation in Nigeria highlight the importance of accountability, transparency, and stakeholder engagement in achieving successful reform outcomes. Evidence suggests that weak monitoring systems, poor governance structures, and limited community participation contribute significantly to ineffective policy implementation in schools. Strengthening institutional accountability, promoting stakeholder involvement, and improving monitoring mechanisms are therefore essential for ensuring that educational policies translate into meaningful outcomes at the school level (Muhammad & Abdullahi, 2026). In a similar vein, curriculum development studies emphasize the need for context-sensitive implementation strategies that reflect local realities and encourage community participation, thereby enhancing the relevance and sustainability of reforms (Usman & Bello, 2025). These insights further reinforce the argument that effective

implementation of the 2025 curriculum reforms requires coordinated efforts across all levels of the education system.

In the Nigerian context, several studies have examined the challenges associated with curriculum reform. Obanya (2004) identifies issues such as inadequate funding, insufficient teacher preparation, and weak monitoring systems as major barriers to effective implementation. Yusuf (2012) further observes that many educational policies in Nigeria suffer from poor execution due to lack of continuity, political interference, and limited stakeholder involvement. These challenges often result in a gap between policy expectations and actual classroom practices.

Moreover, studies on educational reforms in sub-Saharan Africa reveal that contextual factors such as infrastructure, leadership, and community support significantly influence implementation success (UNESCO, 2015). The lack of alignment between policy design and local realities often leads to partial or ineffective adoption of reforms.

Despite these contributions, much of the existing literature tends to focus on empirical assessments of curriculum reforms, with limited emphasis on the theoretical and policy dimensions of implementation. There is a noticeable gap in studies that critically analyse how educational policy shapes the processes and outcomes of curriculum reform, particularly in relation to recent initiatives such as the 2025 curriculum reforms in Kano State.

This gap highlights the need for a conceptual and policy-oriented analysis that goes beyond describing challenges to examining the underlying dynamics of implementation. Such an approach provides a deeper understanding of how policy intentions are translated into practice and why discrepancies often occur between expected and actual outcomes.

Theoretical Framework

This paper is anchored on **Implementation Theory** and **Systems Theory**, both of which provide a robust framework for understanding how educational policies are translated into practice and how different components of the education system interact during curriculum reform.

Implementation Theory

Implementation Theory explains how policies are put into action and why there are often gaps between policy intentions and actual outcomes. The theory emphasises that policy implementation is not automatic; rather, it is a complex process shaped by various actors, institutional conditions, and contextual realities (Pressman & Wildavsky, 1973; Honig, 2006).

According to this perspective, successful implementation depends on factors such as clarity of policy goals, availability of resources, effective communication, and the capacity of implementers. In the context of education, teachers and school administrators play a central role in interpreting and enacting policy directives (Spillane et al., 2002). This means that even

well-designed curriculum reforms may fail if implementers lack the necessary skills, support, or understanding.

Furthermore, Implementation Theory highlights the importance of coordination among stakeholders and the need for continuous monitoring and feedback mechanisms. Without these, policy execution may become inconsistent, leading to variations in outcomes across schools.

Systems Theory

Systems Theory views education as a complex and interconnected system made up of various components, including policy structures, institutions, teachers, students, and the broader socio-economic environment (Bertalanffy, 1968). The theory posits that changes in one part of the system inevitably affect other parts.

In relation to curriculum reform, Systems Theory suggests that successful implementation requires alignment among all components of the education system. For example, changes in curriculum content must be supported by appropriate teacher training, instructional materials, infrastructure, and assessment methods. A failure in any of these components can disrupt the entire implementation process.

The theory also emphasises feedback and adaptation. Educational systems must continuously evaluate reform outcomes and adjust strategies accordingly to achieve desired goals. This is particularly relevant in dynamic contexts such as Nigeria, where educational reforms must respond to changing societal and economic demands.

Relevance of the Theories to the Study

The combination of Implementation Theory and Systems Theory provides a comprehensive framework for analysing the implementation of the 2025 curriculum reforms in Kano State. While Implementation Theory explains the processes and challenges involved in translating policy into practice, Systems Theory highlights the interdependence of various factors influencing reform outcomes.

Together, these theories support the argument that effective curriculum reform requires not only well-formulated policies but also coordinated efforts, institutional capacity, and systemic alignment. They also help to explain why gaps often exist between policy expectations and

Theoretical/Analytical Discussion

The implementation of the 2025 curriculum reforms in Kano State secondary schools can be understood as a complex policy process shaped by institutional capacity, stakeholder engagement, and contextual realities. From a policy perspective, curriculum reform is not merely a technical adjustment of content but a systemic transformation that requires coherence between policy design and practical execution.

Drawing from Implementation Theory, a major issue in curriculum reform is the persistent gap between policy intentions and actual classroom practices. While the 2025 reforms are likely

designed to improve educational quality and relevance, their success depends on how effectively they are interpreted and enacted by implementers, particularly teachers and school administrators (Honig, 2006; Spillane et al., 2002). In many cases, policy directives are communicated in abstract terms, leaving room for varied interpretations, which can lead to inconsistencies in implementation across schools.

Another critical dimension is institutional capacity. The ability of schools to implement curriculum reforms is influenced by the availability of resources, infrastructure, and administrative support. Systems Theory suggests that for curriculum reforms to be effective, all components of the education system must function in alignment (Bertalanffy, 1968). However, in contexts where schools face shortages of instructional materials, overcrowded classrooms, and limited funding, the implementation process is likely to be constrained. This misalignment between policy expectations and institutional realities undermines the effectiveness of reforms.

Teacher readiness also plays a central role in shaping implementation outcomes. Teachers are the primary agents through whom curriculum reforms are translated into classroom practice. Without adequate professional development and continuous support, teachers may struggle to adapt to new curriculum requirements, resulting in superficial or partial implementation (Fullan, 2007). Moreover, resistance to change may arise when reforms are introduced without sufficient consultation or training, further complicating the implementation process.

In addition, the role of policy communication and stakeholder involvement cannot be overlooked. Effective implementation requires that all stakeholders—including teachers, school leaders, and education administrators—have a clear understanding of the objectives and expectations of the reform. Weak communication channels and limited stakeholder participation often lead to a lack of ownership, which negatively affects commitment to implementation.

Monitoring and evaluation mechanisms are equally important in ensuring that curriculum reforms achieve their intended outcomes. Continuous assessment of implementation processes allows policymakers to identify challenges and make necessary adjustments. However, in many cases, monitoring systems are either weak or inconsistently applied, resulting in limited feedback and delayed policy responses.

Furthermore, socio-cultural and political factors may influence the implementation of curriculum reforms. Educational policies do not operate in isolation; they are embedded within broader societal contexts that shape how they are perceived and enacted. Issues such as political will, community support, and cultural attitudes towards education can either facilitate or hinder implementation efforts.

Based on these considerations, this paper argues that the effectiveness of the 2025 curriculum reforms in Kano State will largely depend on the degree of alignment between policy objectives, institutional capacity, and implementation practices. A fragmented approach to

reform—where policy design is not matched by adequate support systems—will likely result in limited impact.

Therefore, a more integrated and context-sensitive approach is required, one that recognises the interconnected nature of educational systems and prioritises collaboration among stakeholders. Such an approach will enhance the likelihood of achieving meaningful and sustainable curriculum reform outcomes.

Implications

The analysis of the implementation of the 2025 curriculum reforms in Kano State secondary schools carries significant implications for educational policy, teaching practice, curriculum development, and future research.

Implications for Educational Policy

The findings of this paper suggest that policymakers need to move beyond policy formulation to prioritise effective implementation strategies. Educational policies should be designed with clear, realistic, and context-sensitive objectives that reflect the actual conditions of schools. There is also a need for improved policy communication to ensure that all stakeholders clearly understand reform goals and expectations. In addition, policymakers should establish strong monitoring and evaluation frameworks to track implementation progress and make timely adjustments where necessary.

Implications for Teaching Practice

Teachers are central to the success of curriculum reforms, and their capacity directly influences implementation outcomes. Therefore, continuous professional development programmes should be prioritised to equip teachers with the knowledge and skills required to implement new curriculum changes effectively. Support mechanisms such as mentoring, instructional supervision, and access to teaching resources should also be strengthened to enhance teachers' performance and adaptability.

Implications for Curriculum Development

Curriculum developers should ensure that reform initiatives are practical, flexible, and aligned with the realities of the educational environment. This includes considering factors such as available infrastructure, class size, and teacher competence during the design phase. A participatory approach to curriculum development—where teachers and other stakeholders are involved—can enhance relevance and ease of implementation.

Implications for Educational Management and Schools

School administrators play a key role in facilitating implementation at the institutional level. Effective leadership, resource management, and internal monitoring systems are essential for translating policy into practice. Schools should also foster a collaborative environment that encourages teacher engagement and innovation in implementing curriculum reforms.

Implications for Future Research

This paper highlights the need for empirical studies to complement theoretical analyses of curriculum reform implementation. Future research should investigate the actual impact of the 2025 curriculum reforms on teaching practices and student outcomes in Kano State. Comparative studies across different regions may also provide deeper insights into contextual factors influencing implementation success.

Conclusion

This paper has examined the implementation of the 2025 curriculum reforms in Kano State secondary schools from a policy perspective. It has argued that while curriculum reforms are essential for improving educational quality and aligning schooling with contemporary demands, their success depends largely on effective implementation rather than policy formulation alone.

Drawing on Implementation Theory and Systems Theory, the paper highlighted that curriculum reform is a complex process influenced by multiple interconnected factors, including policy clarity, institutional capacity, teacher readiness, stakeholder engagement, and monitoring mechanisms. The analysis revealed that gaps between policy intentions and actual school-level practices can significantly undermine the achievement of reform objectives.

The paper further emphasised that successful implementation requires a holistic and coordinated approach that ensures alignment between policy design and the realities of the educational environment. Without such alignment, even well-intentioned reforms may yield limited impact.

In conclusion, strengthening policy implementation processes through improved planning, capacity building, stakeholder involvement, and continuous evaluation is essential for achieving meaningful and sustainable curriculum reform outcomes in Kano State. Future efforts should focus on bridging the gap between policy and practice to enhance the effectiveness of educational reforms in Nigeria.

Suggestions

Based on the analysis of this study, the following suggestions are proposed to enhance the effective implementation of the 2025 curriculum reforms in Kano State secondary schools:

- i. Policymakers should ensure clear and consistent communication of curriculum reform objectives to all stakeholders, particularly teachers and school administrators.
- ii. Government and educational authorities should strengthen teacher capacity through regular training, workshops, and continuous professional development programmes.

- iii. Adequate funding and provision of instructional resources should be prioritised to support effective curriculum delivery in schools.
- iv. Schools should establish strong internal monitoring and evaluation systems to track implementation progress and identify challenges early.
- v. Stakeholder engagement, including community participation, should be enhanced to promote ownership and sustainability of curriculum reforms.

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